



Leicester  
City Council

**WARDS AFFECTED**  
All Wards

**FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:**

**Community Safety & Housing Scrutiny Committee**  
**Cabinet**  
**Council**

**22 June 2006**  
**26 June 2006**  
**29 June 2006**

---

**Youth Justice Plan 2006/07**

---

**Report of the Corporate Director, Adult & Community Services**

**1. Purpose of Report**

The Crime and Disorder Act 1998 places a statutory requirement on all Local Authorities to submit an annual Youth Justice Plan (Attached). The purpose of the plan is to set out how Youth Justice Services are to be provided in each area and how they are to be funded by the statutory partners (Children and young Peoples Services, Police, Probation and Health).

The Youth Justice Plan had to be submitted to the Youth Justice Board (YJB) this year by 28 April 2006 to coincide with a submission from the YOS for the Annual Performance Assessment for Children and Young People's Services. The Plan follows a prescribed format and is divided into the following 5 sections.

**2. Report**

**2.1 Section A – Summary**

The Chair of the Young Offenders Management Board, Sally Burton, is required to provide an overview of how the Youth Offending Service delivers Youth Justice services in Leicester, including a review of performance in 2005 against the thirteen performance measures set nationally by the YJB for all Youth Offending Services (YOS).

The performance measures with outcomes for 05/06, that were fully achieved, are as follows:

1. Prevention:
  - Reduce the number of 1<sup>st</sup> time entrants to the YJ system by 2% by March 2006
  - Performance – 6.2% reduction
2. Final Warnings:

- Ensure that 80% of FW are supported by an intervention programme.
  - Performance - 82% (April – Dec 2005)
3. Parenting:
    - Ensure that 10% of YP receiving a community based disposal receive a parenting intervention and 75% of parents participating in parenting interventions are satisfied.
    - Performance – 62% parenting interventions  
– 99% satisfied
  4. Restorative Justice
    - Ensure that 75% of victims of all youth crime referred to YOTs are offered the opportunity to participate in a restorative process.
    - 75% of victims participating are satisfied.
    - Performance – 99% of victims offered an opportunity to participate in a restorative process.
    - 100% of victims satisfied.
  5. Pre-Sentence Reports
    - Ensure that 90% of pre-sentence reports are submitted within 10 days for persistent young offenders (PYOs)
    - Performance – 100%
    - Ensure that 90% of pre-sentence reports are submitted within 15 days for general offenders.
    - Performance – 100%
  6. Accommodation
    - Ensure that 100% of young offenders have suitable accommodation.
    - Performance – 100%
  7. Asset
    - Ensure that Asset assessment is completed for 95% of young people referred to the YOS.
    - Performance – 97%
  8. Enforcement
    - Ensure that 50% of young people are referred to YOS when breached reach a conclusion within 25 working days.
    - 35 working days for the remaining 50%
    - Performance – 100% both targets

### **Performance Measures – Substantially Achieved**

9. Reduce use of custody – Reduce custodial sentences to no more than 5% of all court disposals.
  - Performance – 5.6% (locally agreed target = 6%)
10. Access to mental health services:
  - 100% assessment within 5 working days (acute)

- 100% assessment within 15 working days (non-acute)
- Performance 100% acute, 78% non-acute

11. Substance misuse

- 100% of young people receive specialist assessment within 5 working days
- 100% of those people receive treatment services within 10 working days
- Performance – 78% assessment, 100% receive appropriate treatment

12. Reduce re-offending

- Achieve a reduction in re-offending rates by 5% in 2006/07 in all 4 offending populations.
- Performance - Overall there was an increase of 0.5%. However reoffending rates reduced in all categories (final warnings, 1<sup>st</sup> tier, community penalties and custody) with the exception of custody where there was an increase of 27% from the 2002 figures.
 

- Pre-court	-3.6%
- 1 <sup>st</sup> tier	-3.4%
- Community Penalties	-2.3%
- Custody	27.5%

**Performance measures not met**

13. Reduce use of secure remands (part of use of custody KPI)

- Reduce use of secure remand episodes to no more than 30% of total remand decisions
- Performance – 45.5% (locally agreed target 37%)

An action to address performance in 06/07 has been devised and agreed as follows.

1. Raise the profile of the Bail Supervision and support programme with sentencers.
2. Contribute to a YJB/YOS sampling and research project and implement relevant findings.
3. Increase number of Bail ISSP decisions, and remands to local authority care.

NB: Performance in January – March 2006 showed a reduction to 36% indicating a sustained decrease from 55.5% in January – March 2005.

14. Education, training and employment (ETE)

- Ensure that 90% of all young offenders are in full time ETE
- Performance – 58%

This target is specifically challenging for the YOS and has to be set within the context of the wider challenges facing the Local Authority and Connexions in engaging children and young people in education, training and employment. An action plan devised in 04/05, has seen a 10% improvement in 05/06, as a result of concerted work by all relevant agencies. Plans to ensure an increase in performance in 06/07 include:

- Improvement in recording practices and coordinating systems across all agencies.
- Engagement with the "Learning and Skills. Council to provide more placements for 16+ young people.
- Learning and implement good practice in other (family) YOTs.
- Increased work with voluntary providers.
- Connexions Chief Executive to raise local training provision at national level.
- Additional resources at middle manager level to YOS from Connexions and education to YOS.

## **2.2 Section B**

This section describes the local planning environment in which the YOS operates. It outlines the relevant links and partnerships that have been developed and the interface that the YOS has with Adult and Community Services, Children and Young People's Services and the local criminal justice agencies.

### **Section C**

This section describes the governance and leadership arrangements for the YOS. Information is provided on the composition of the Young Offender Management Board.

Systems for managing performance and ensuring quality of practice are outlined. Information on the budget for 2006/07 and the resources provided to the YOS by partner agencies including cash contributions, staffing and in-kind contributions are included. Resources provided through external funding streams (Youth Justice Board, Safer Communities Fund etc.) are also detailed.

This section includes information on workforce planning and development, the YJB national qualifications framework for all staff working within the Youth Justice system, and links to the workforce development programme for Children and Young People's Services. It includes a staffing table by professional background, grade, ethnicity and gender. The YOS currently employs 97 staff, and has successfully recruited, trained and retained over 150 local volunteers. Finally, this section describes the partnership working arrangements with both the statutory and voluntary sector – including a summary of both complementary and conflicting targets that they and the YOS have been set.

## **2.3 Section D**

This section reviews briefly the YOS performance in 2005, and its strategy to take forward in 2006/07 to deliver on the 13 performance measures. A priority, as last year, will be to drive up performance in relation to access to and engagement in Education, Training and Employment by young offenders and the plan contains a detailed action plan for this area of work. A revised performance measure for all YOS is to deliver targeted activity that substantially reduces local differences by ethnicity in recorded conviction rates by March 2008.

## 2.4 Section E

The final section of the plan includes the signatures of the chief officers of the partnership and dates to review performance in the forthcoming year.

## 3. Recommendations

Cabinet is recommended:

- a) to note the Youth Justice Plan 2006/07 and its submission retrospectively to the YJB by 30th June 2006; and
- b) to recommend approval of the Youth Justice Plan 2006/07 retrospectively by Council.

Council is recommended:

- a) to retrospectively approve the Youth Justice Plan 2006/07.

## 4. Headline Financial and legal Implications

### 4.1 Financial Implications

The attached plan sets out at Section C.3. (Tables A1 and A2, A2a and A2b) the resources available to the YOS and identifies the various risks involved. These risks continue to centre around short term external funding and the financial pressures on the funding partners. The YOS continues to shape its services in the light of the available resources, and takes a prudent approach to longer term staffing and spending commitments so as to limit the financial impact if short term funding comes to an end.

Colin Sharpe – Head of Finance, Social Care and Health

### 4.2 Legal Implications

There are no legal implications arising from this report.

Kamal Adatia, Barrister, Ext 7044

## 5. Other Implications

OTHER IMPLICATIONS	YES/NO	Paragraph	References
Equal Opportunities	<b>Yes</b>	All sections, plus new Equal Treatment target for March 2008.	
Policy	<b>No</b>		
Sustainable and Environmental	<b>No</b>		
Crime and Disorder	<b>Yes</b>	All sections	

Human Rights Act	<b>Yes</b>	All sections
Elderly/People on Low Income	<b>No</b>	

**6. Background Papers – Local Government Act 1972**

Crime and Disorder Act 1998

**7. Consultations**

There has been widespread consultation on the Youth Justice Plan including a stakeholder event for members of the Young Offender Management Board attended by representatives from the Police, Probation, Health and Children and Young People's Services and Housing. The report has been discussed with representatives from the CDRP and Safer Leicester Partnership, Cllr. Mark Farmer and representatives from the voluntary sector. All YOS staff have been engaged in workshop consultations on the Youth Justice Plan.

**8. Report Author/Officer to contact:**

David Thrussell  
Deputy Head of Service,  
Leicester City YOS  
Eagle House  
11 Friar Lane  
Leicester LE1 5RB

**Telephone:** 0116 299 3650  
**Fax no:** 0116 299 1334  
**E-mail:**  
david.thrussell@leicester.gov.uk

Mary Campagnac  
**Or:** Head of Service  
Leicester City YOS  
Eagle House  
11 Friar Lane  
Leicester LE1 5RB

**Telephone:** 0116 299 5843 (direct line)  
**Fax no:** 0116 299 1334  
**E-mail:**  
mary.campagnac@leicester.gov.uk

**DECISION STATUS**

<b>Key Decision</b>	No
<b>Reason</b>	Part of Policy and Budget framework
<b>Appeared in Forward Plan</b>	Yes
<b>Executive or Council Decision</b>	Council